

The US company does not have a permanent establishment in India for providing airline ticket booking services through its computer reservation system located outside India

Executive Summary

In a recent decision¹, the Delhi bench of the Tribunal held that the taxpayer does not have a fixed place permanent establishment (PE) in India for providing airline ticket booking through its computer reservation system (CRS) under the India-US tax treaty (the treaty). Access to the CRS located in the USA was provided to the foreign travel agencies and not directly to the Indian travel agents. The taxpayer has not provided any equipment to the Indian travel agents at their premises in India.

The US company also does not have an agency PE in India in the absence of any entity habitually procuring contracts for the taxpayer or binding the taxpayer for the contracts to be entered by that entity independently.

Facts of the case

- The taxpayer (a resident of the USA) entered into an agreement with the airlines to provide services of facilitating the booking of airline tickets through its CRS located in the USA².
- The taxpayer, in turn, entered into agreements with the foreign travel agencies for accessing the CRS.
- For the year under consideration, the taxpayer had no office/place of business in India or any employees in India. It availed marketing support from the branch office of its group company in India.
- The taxpayer claimed that it did not have a PE in India and its business income was not taxable in India as per the treaty.
- The tax officer, relying on the decision in *Galileo International Inc*³ and following the taxpayer's own case for the earlier years, held that the taxpayer had a PE in India.
- The taxpayer argued that its facts for the years under consideration were materially different from those in the earlier years, as summarised below:

Facts in the earlier years	Facts in the years under consideration
The taxpayer entered into a marketing and distribution agreement with an Indian joint venture (the JV).	The taxpayer entered into subscriber agreements outside India with the foreign travel agencies (global subscribers) which had a
The JV in turn entered into subscriber agreements with various Indian travel agents to	presence or affiliates in multiple countries including India.
provide them with access to the CRS, including equipment, communication link and support services.	Such travel agencies were allowed to access the CRS. The CRS access was not directly given to Indian travel agents.

¹ ITA No. 216/Del/2016 - Source: Taxsutra

² The taxpayer was also provided hotel booking services

³ DIT v. Galileo International Inc. [2009] 336 ITR 264 (Del)

The JV installed computers, printers, etc. at the The taxpayer was not responsible for providing travel agent's premises in India and the any computers, printers, communication lines, ownership of such equipments remained with etc. to the global subscribers or their affiliates in the JV. India. The taxpayer earned booking fees from airlines. The taxpayer earned booking fees from the It remunerated the JV for providing distribution participating airlines when the travel and marketing services at a fixed per cent of the reservations were made using the taxpayer's booking fees. Further, the cost of computers CRS. It, in turn, pays an incentive fee to the and printers, etc. installed by the JV at the global subscribers for each booking their agents premises of the agent was also partially make in the system. There is no direct payment reimbursed by the taxpayer to the JV. by the taxpayer to the Indian affiliates of the global subscriber.

- The Revenue argued that the taxpayer had a PE in India on the following grounds:
 - The CRS gateway was nothing but a business vehicle. In virtual businesses, such a gateway and its usage permission would constitute a fixed place as revenue accrues out of it, and the interests and stakes reside there.
 - Though the travel agents were not exclusive to the taxpayer, the gateway of the taxpayer once accessed makes them the agents of the taxpayer resulting in an agency PE in India.
 - The business model of the taxpayer had undergone some specific changes. However, it was not tenable
 when the whole picture was considered. Accordingly, following the prior period's conclusions was not
 incorrect.
- The taxpayer distinguished the decision in the *Galileo* case on the ground that in that case, the subscribers who were enrolled for providing services to airlines through CRS were situated in India. The computers as well as the connectivity and configuration of the computers were provided by the taxpayer.
- The taxpayer relied on the Tribunal decision in *Western Union Financial Services*⁴ to argue that software installed in India granting access to the taxpayer's mainframe located outside India will not constitute a PE in India.

Tribunal decision

Fixed Place PE

- The Tribunal distinguished the decision in the *Galileo* case based on the facts of the case. In that case, the taxpayer through its intermediary was exercising complete control over the computers installed at the premises of the travel agents. The communication link was provided by the intermediaries.
- In the instant case, the access to CRS was no longer directly distributed to the Indian travel agents. Instead, the taxpayer entered into subscriber agreements with foreign travel agencies in countries outside India.
- There was no arrangement to provide or finance any computer or printer at the premises of a travel agent in India.
- The agents were allowed to access the CRS mainframe located in the US through nodes and networks that were independently sourced by them on their own. The taxpayer had not insisted, assisted, provided, or facilitated in providing a communication link.
- Thus, the taxpayer did not have a fixed place PE in India.
- A very routine approach was adopted by the Revenue by holding that the gateway was a business vehicle.
 The revenue did not see if the gateway was functional for some auxiliary purposes for the work performed by the alleged PE.

Agency PE

- In the Galileo case, the distributor was held to be wholly dependent upon the taxpayer for the CRS business.
 It was the exclusive distributor of CRS services for the Indian market. The distributor had the authority to enter into a subscriber agreement with the Indian travel agents to provide access to the CRS. The authority to bind the taxpayer gave the distributor the status of an agent.
- However, in the instant case, the taxpayer did not have an intermediary (in the form of the JV or distributor like in the *Galileo*'s case), and thus there was no question of existence of the agency PE.

Western Union Financial Services Inc. v. ADIT (2007) 104 ITD 34 (Del)
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- The foreign travel agencies were not exclusive to the taxpayer. The taxpayer and the foreign travel agencies were unrelated entities acting in their ordinary course of business.
- There was no entity habitually procuring contracts for the taxpayer or binding the taxpayer for the contracts to be entered by that entity independently.
- Thus, the taxpayer did not have an agency PE in India.

Our comments

The determination of a PE in virtual business has been a complex issue. The Tribunal in this case dealt with the issue of determination of a PE in the case of ticket booking services provided through the CRS. Based on the facts of the case, the Tribunal distinguished the decision in the *Galileo* case and the taxpayer's own case for the earlier years. The decision may have application to other players in the same industry or following a similar business model.

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